

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 EURE-00 SS-15 NSC-05 CIAE-00

PM-04 INR-07 L-03 ACDA-05 NSAE-00 PA-01 PRS-01 SP-02

USIA-06 TRSE-00 SAJ-01 DODE-00 CU-02 OIC-02 BIB-01

OES-03 /081 W

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FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 3925

INFO ALL NATO CAPITALS 5533

AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BERN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY NICOSIA

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY STOCKHOLM

AMEMBASSY VALETTA

AMEMBASSY VIENNA

AMEMBASSY WARSAW

USMISSION US BERLIN UNN

USMISSION EC BRUSSELS

USMISSION GENEVA

USMISSION OECD PARIS

AMCONGEN STRASBOURG BY POUCH

C O N F I D E N T I A L USNATO 5485

E.O. 11652: GDS

TAGS: PFOR, NATO, CSCE, UNESCO

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SUBJ: OCTOBER 7 POLADS: CSCE IMPLEMENTATION

REF: (NOTAL) A. USNATO 5376; B. USNATO 5325; C. STATE 234033;

D. STATE 235302

SUMMARY: IN OCTOBER 7 MEETING, POLADS CLARIFIED PLANS AND PROCEDURES FOR PREPARATION OF PRE-MINISTERIAL REPORTS ON CSCE IMPLEMENTATION. THE FIRST OF THESE REPORTS, TO BE PREPARED IN NOVEMBER, WILL BE DRAFTED BY IS ON BASIS OF CONTRIBUTIONS FROM ALLIED CAPITALS, AND COORDINATED AND REVIEWED BY POLITICAL COMMITTEE. POLADS ALSO DISCUSSED CONSULTATION AMONG ALLIED EMBASSIES IN WP CAPITALS, AND NEUTRAL AND NON-ALIGNED INVOLVEMENT IN CSCE IMPLEMENTATION. ALLIES NOTED NEED TO COORDINATE THEIR POSITIONS AT UNESCO ON THAT ORGANIZATION'S INVOLVEMENT IN CSCE FOLLOW-UP. POLADS ALSO DISCUSSED COUNCIL OF EUROPE CONSIDERATION OF CSCE IMPLEMENTATION. END SUMMARY.

1. AS FOLLOW-UP TO COUNCIL AGREEMENT ON ALLIANCE ROLE IN CSCE IMPLEMENTATION (REF A), POLADS AT THEIR OCTOBER 7 MEETING SOUGHT TO CLARIFY MODALITIES FOR FURTHER WORK. SEVERAL ALLIES (TURKS, GERMANS, DUTCH) WELCOMED US CHECKLIST, MADE AVAILABLE AT SEPTEMBER 30 POLADS (REF B), AS USEFUL VEHICLE FOR FOCUSING IDEAS ON SPECIFICS OF CSCE IMPLEMENTATION. QUESTIONED ON ROLE US FORESEES FOR CHECKLIST, US REP (LEDOGAR) REPEATED THAT CHECKLIST WAS NOT INTENDED TO BE ALL-INCLUSIVE, EXHAUSTIVE, OR UNIFORMLY APPLICABLE TO VARYING REQUIREMENTS OF EACH INDIVIDUAL ALLY. WHILE CHECKLIST IS PRESENTED AS POSSIBLE MODEL FOR ONGOING WORK BY POLITICAL COMMITTEE AND BY ALLIED GOVERNMENTS, IT WAS FOR ILLUSTRATIVE PURPOSES AND ALLIES SHOULD TAILOR IT TO THEIR OWN INDIVIDUAL REQUIREMENTS, INTERESTS AND CAPABILITIES. FOR EXAMPLE, US DID NOT FORESEE DETAILED RESPONSE BY EACH ALLY TO EACH QUESTION ON LIST, BUT RATHER HOPED IT WOULD SERVE AS SAMPLE REPORTING GUIDE FOR COVERAGE OF SUBJECTS OF PARTICULAR INTEREST TO EACH ALLY IN VARIOUS CSCE BASKETS.

2. AS FOR PREPARATION OF SEMI-ANNUAL PRE-MINISTERIAL REPORTS, POLADS AGREED TO EXCHANGE INFORMATION AS AVAILABLE EACH WEEK ON SUCCESS OR LACK THEREOF OF INDIVIDUAL ALLIED EFFORTS TO EXACT EASTERN COMPLIANCE ON CSCE ELEMENTS OF PARTICULAR INTEREST. ON BASIS OF SUCH INFORMATION, IS WOULD PREPARE CONFIDENTIAL

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DRAFT FOR REVIEW BY POLADS SUFFICIENTLY IN ADVANCE OF MINISTERIAL MEETINGS. ON BASIS REF C, US REP REPORTED WASHINGTON INTENTION SHORTLY AFTER OCTOBER 30 TO CONTRIBUTE A REPORT DRAWING BOTH ON CHECKLIST RESPONSES FROM US EMBASSIES IN WP CAPITALS AND ON ANY ADDITIONAL INFORMATION AVAILABLE IN WASHINGTON (FOR EXAMPLE, ON BASKET I ISSUES). OBJECTIVE IN FIRST REPORT WAS TO DRAW A PICTURE OF WHERE THINGS STAND CURRENTLY TO SERVE AS STANDARD AGAINST WHICH FURTHER PERFORMANCE CAN BE JUDGED.

3. DUTCH REP (HORAK) SUGGESTED THAT REPRESENTATIVES OF ALLIED GOVERNMENTS IN WP CAPITALS CONSULT AMONG THEMSELVES SO THAT REPORTING CONTRIBUTIONS MIGHT BE HARMONIZED. WHILE OTHERS

WELCOMED SUGGESTION THAT ALLIED EMBASSIES IN WP CAPITALS SHOULD CONSULT ON CSCE IMPLEMENTATION, IT WAS AGREED THAT SUCH CONSULTATIONS SHOULD BE ON INFORMAL BASIS AS IN PAST SO AS NOT TO CREATE ADDITIONAL ALLIED COORDINATION APPARATUS THAT COULD PRESENT PROPAGANDA TARGET FOR ACCUSATIONS OF FORMAL NATO "COLLUSION". IN ANY EVENT, ALLIES BELIEVED CAPITALS HAD A NUMBER OF INFORMATION SOURCES AT THEIR DISPOSAL IN ADDITION TO REPORTS FROM WP CAPITALS, AND FINAL ALLIED COORDINATION AND HARMONIZATION COULD BE DONE MOST EFFECTIVELY IN POLADS.

4. IN SUMMARIZING DISCUSSION, POLADS CHAIRMAN (KILLHAM) NOTED COMMITTEE'S AGREEMENT TO PROCEED FLEXIBLY ON SUBSTANCE WITHOUT FURTHER DISCUSSION OF PROCEDURAL QUESTIONS. EMPHASIS NOW SHOULD BE ON QUALITY AND TIMELINESS OF INFORMATION CONTRIBUTIONS FROM INDIVIDUAL ALLIES. CSCE IMPLEMENTATION ITEM WILL BE ON POLADS' WEEKLY AGENDA SO THAT INFORMATION CAN BE SUBMITTED AS IT BECOMES AVAILABLE. THE INTERNATIONAL STAFF WILL COLLATE INFORMATION AND DRAFT REPORT FOR POLADS' REVIEW. KILLHAM STRESSED THAT DRAFTING MUST BEGIN SHORTLY AFTER NOVEMBER 1, AND REPEATED APPEAL FOR COMPLETE AND TIMELY CONTRIBUTIONS.

5. RESPONDING TO US SUGGESTION THAT ALLIES CONSULT AT UNESCO ON THAT ORGANIZATION'S ROLE IN CSCE IMPLEMENTATION, UK REP (SINTON) SAID HMG FOUND US PROPOSAL BOTH TIMELY AND APPROPRIATE AND HOPED THAT ALLIES COULD COOPERATE IN PARIS ON FLEXIBLE AND INFORMAL BASIS. UK ALSO FELT IT USEFUL TO SEEK SUPPORT IN CSCE COMPLIANCE EFFORT FROM NEUTRALS AND NON-CONFIDENTIAL

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ALIGNED COUNTRIES WHOSE VIEWS PARALLEL THOSE OF ALLIES. US REP REITERATED US INTEREST IN CONSULTATION AMONG ALLIES AT UNESCO/PARIS AND ADDED (PER REF D) THAT US BELIEVED UNESCO ROLE SHOULD BE LIMITED TO SECTION OF CSCE FINAL ACT DEALING WITH EDUCATIONAL, SCIENTIFIC AND CULTURAL COOPERATION. PER AGREEMENT AT CSCE STAGE II, UNESCO SHOULD NOT HAVE ROLE IN MONITORING COOPERATION IN THE FIELD OF INFORMATION. NORWEGIAN REP (SIVERTSEN) SAID HIS AUTHORITIES HAD ENDORSED ALLIED UNESCO CONSULTATIONS.

6. REFERRING TO CANADIAN AND UK POINT ON COOPERATION WITH NEUTRALS, US REP AGREED WITH UTILITY OF ENGAGING NEUTRALS TO MAXIMUM EXTENT POSSIBLE IN CSCE COMPLIANCE EFFORT AND SUGGESTED ALLIES EXCHANGE VIEWS ON HOW THIS COULD BEST BE DONE. FRG REP (CITRON) NOTED THAT ALLIES HAD COOPERATED INFORMALLY ON AD HOC BASIS WITH NEUTRALS IN PREVIOUS CSCE STAGES AND URGED THAT SUCH EFFORTS BE CONTINUED AS APPROPRIATE IN CSCE IMPLEMENTATION EFFORTS.

7. NORWEGIAN REP NOTED PROPOSAL THAT COUNCIL OF EUROPE EXCHANGE VIEWS ON CSCE IMPLEMENTATION ON OCTOBER 14. GON PLANS TO PARTICIPATE AND WOULD APPRECIATE KNOWING BOTH AT

WHAT LEVEL ALLIES WOULD BE REPRESENTED AND WHETHER THEY CON-
SIDERED SUCH CONSULTATIONS APPROPRIATE FOR THE COUNCIL OF
EUROPE. FRG REP BELIEVED ALLIES SHOULD WELCOME PUTTING TOPIC
ON COUNCIL OF EUROPE AGENDA SINCE THIS WOULD PLACE IT MORE
PROMINENTLY BEFORE PUBLIC AND PARLIAMENTARY OPINIONS.

8. ACTION: REQUEST GUIDANCE IN TIME FOR OCTOBER 14 POLADS
ON (A) US VIEWS ON CSCE FOLLOW-UP COOPERATION WITH NEUTRALS;
AND (B) US VIEWS ON COUNCIL OF EUROPE ROLE IN CSCE IMPLE-
MENTATION. STREATOR

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BELGRADE
BERLIN
BERN
BUCHAREST
BUDAPEST

DUBLIN
HELSINKI
MADRID
MOSCOW
NICOSIA
PRAGUE
SOFIA
STOCKHOLM
VALETTA
VIENNA
WARSAW
US BERLIN UNN
EC BRUSSELS
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